

## Message Text

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PAGE 01 MANILA 14154 071043Z

16

ACTION PM-04

INFO OCT-01 EA-09 ISO-00 CAB-05 CIAE-00 COME-00 DOTE-00

EB-07 INR-07 NSAE-00 FAA-00 H-02 L-03 NSC-05 PA-02

PRS-01 SP-02 SS-15 USIA-15 ORM-01 DHA-02 /081 W

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P 070901Z OCT 75

FM AMEMBASSY MANILA

TO SECSTATE WASHDC PRIORITY 8280

INFO CINCPAC HONOLULU

13TH AIR FORCE CLARK

CSAF WASHDC

JCS WASHDC

UNCLAS MANILA 14154

E.O. 11652: N/A

TAGS: OCLR, MARR, RP

SUBJ: CLEARANCE FOR REFUGEE FLIGHTS

REF: (A) MANILA 13998 (SECSTATE ONLY); (B) MANILA 13537 250915Z  
SEP 75; (C) MANILA 12686 090926Z SEP 75 (NOTAL); (D) JCS WASHDC  
012259Z AUG 75; (E) STATE 086486 160153Z APR 75 (NOTAL); (F) MANILA  
4553 110751Z APR 75 (NOTAL)

1. REFTEL A RELATES TO OVERFLIGHT CLEARANCE FOR ICEM REFUGEE  
FLIGHT. CLEARANCE REQUESTED BY CARRIER, WORLD AIRWAYS, ONLY TWO  
WORKING DAYS IN ADVANCE. EMBASSY WISHES TO REMIND WASHINGTON  
OFFICES CONCERNED WITH REFUGEE FLIGHTS THAT PHILIPPINE CLEARANCE  
PROCEDURES ARE APPLICABLE TO ALL CIVILIAN AIRCRAFT, INCLUDING  
THOSE CHARTERED BY U.S. GOVERNMENT.

2. BECAUSE OF CLEARANCE PROBLEMS FOR MAC CHARTERS INTO  
CLARK AND SUBIC (REFTEL B), IT IS PARTICULARLY ESSENTIAL  
FOR GOVERNMENT CHARTERS TO COMPLY IN ALL RESPECTS WITH  
PHILIPPINE CLEARANCE PROCEDURES. IN RESOLVING MAC CHARTER  
PROBLEM WITH PHILIPPINE GOVERNMENT, EMBASSY AND 13TH AIR  
FORCE DETERMINED THAT OUR PROCEDURES FOR PROVIDING  
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PAGE 02 MANILA 14154 071043Z

INFORMATION TO PHILIPPINE GOVERNMENT REGARDING MOVEMENT

OF OUR AIRCRAFT WERE INDEED INADEQUATE FROM AN AIR DEFENSE STANDPOINT. WE HAVE ACCORDINGLY INSTITUTED A NEW PROCEDURE BY WHICH INFORMATION WHICH HAS BEEN AVAILABLE WITHIN THE MAC SYSTEM WILL BE PROVIDED DIRECTLY BY AIRLIFT CONTRACT ADMINISTRATION AT CLARK TO PHILIPPINE FIRST AIR DIVISION. FIRST AIR DIVISION HAS ACCEPTED THIS PROCEDURE, PROVIDED AIRLIFT CONTRACT ADMINISTRATION COVERING LETTER IS LABELED AS A REQUEST FOR DIPLOMATIC CLEARANCE. ALL IT WOULD TAKE AT THIS STAGE TO PUT US BACK TO SQUARE ONE WOULD BE ONE OR TWO INSTANCES OF U.S. GOVERNMENT-CHARTERED AIRCRAFT VIOLATING PHILIPPINE CLEARANCE PROCEDURES.

3. LATTER POINT NEEDS PARTICULAR EMPHASIS SINCE CARRIER FOR THIS CHARTER IS WORLD AIRWAYS. REFTEL C AND PREVIOUS CABLES DESCRIBE THE PROBLEMS WE HAVE HAD WITH WORLD AIRWAYS IN RECENT PAST. MOREOVER, IN RESEARCHING OUR FILES, WE DISCOVER THAT WORLD AIRWAYS WAS THE CARRIER IN PREVIOUS ICEM FLIGHT WHICH SOUGHT PERMISSION TO LAND AT CLARK, DURING WHICH EPISODE WORLD AIRWAYS WAS INFORMED NOT ONLY OF IMPOSSIBILITY OF CLARK LANDING, BUT ALSO OF CLEARANCE REQUIREMENTS (REFTEL D). FURTHERMORE, ITS AIRCRAFT IN APRIL LANDED AT MANILA INTERNATIONAL AIRPORT WITHOUT CLEARANCE, FOLLOWING WHICH EVENT WORLD AIRWAYS WAS ALSO ADVISED OF CLEARANCE REQUIREMENTS (REFTELS E AND F). IN THE APRIL INCIDENT AIRCRAFT FIRST SOUGHT TO LAND AT CLARK ON ONE HOUR'S NOTICE, BUT WAS FORTUNATELY REFUSED BY OFFICERS ON DUTY BECAUSE FLIGHT WAS PRIVATE UNDERTAKING.

4. WORLD AIRWAYS ALMOST SINGLEHANDEDLY JEOPARDIZED THE SMOOTH FLOW OF THE ENTIRE MAC CHARTER OPERATION INTO CLARK AND SUBIC. THERE IS TOO MUCH AT STAKE TO ALLOW THIS AIRLINE TO PLAY FREE AND LOOSE WITH CLEARANCES. EMBASSY WILL HENCEFORTH EXPECT WORLD AIRWAYS TO COMPLY WITH SEVEN DAY ADVANCE NOTIFICATION REQUIREMENT. IN THIS REGARD, WORLD AIRWAYS HAS CABLED EMBASSY STATING THAT IT WAS AWARDED ICEM TRIP ON OCTOBER 3 AND THUS WAS UNABLE TO COMPLY. DEPARTMENT REQUESTED TO CONFIRM THIS STATEMENT.

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PAGE 03 MANILA 14154 071043Z

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